A literature review on the potential of renewable electricity sources for mining operations in South Africa

Roman Günter Votteler\textsuperscript{a}\textsuperscript{*}
Alan Colin Brent\textsuperscript{b}

\textsuperscript{a}. School of Public Leadership, and the Centre for Renewable and Sustainable Energy Studies, Stellenbosch University, Stellenbosch, South Africa
\textsuperscript{b}. Department of Industrial Engineering, and the Centre for Renewable and Sustainable Energy Studies, Stellenbosch University, Stellenbosch, South Africa

Corresponding author. Tel: 021 8089530; Email: acb@sun.ac.za

Abstract
The economic situation of mining corporations operating in South Africa has in recent years created considerable challenges in staying globally competitive. One reason for this is the increase in average electricity costs from 7\% to 20\% of total operational expenses since 2007. Forecasts for the next decade predict that this development will continue at similar rates. The reliability of Eskom has also decreased, with self-generation being increasingly considered. In addition, the South African government plans to launch a carbon tax in 2016, which will further add to the costs of current electricity sources. This paper investigates the potential of renewable electricity sources for mining operations in South Africa. It is based on an extensive literature analysis, which was conducted in the form of a conceptual review. The investigation of electricity usage patterns reveals that mining operations commonly have a relatively constant day and night consumption. One of the prerequisites for a suitable source is its ability to supply electricity constantly. Most renewable sources can therefore only be used in hybrid versions, owing to relatively high intermittencies, especially with electricity supply from solar photovoltaic and wind generation. Nevertheless, the levelised costs are substantially lower than diesel generators and are already similar to Eskom tariffs, whilst also lowering carbon emissions. The business case of self-generation is shown to be positive. An on-site project can be realised through a power purchase agreement or through own investments.

Keywords: mining; South Africa; renewable energy

1. Introduction
The cost of electricity for mining corporations in South Africa has substantially increased in recent years. The average percentage of annual expenditure on electricity costs for members of the Energy Intensive User Group of Southern Africa, of which 47\% are mining companies, has risen from 7\% in 2007 to 20\% in 2014, (Energy Intensive User Group of Southern Africa, 2014).\textsuperscript{1} Power rarely constitutes less than 10\% of mining operating costs and often exceeds 25\% (Banerjee et al., 2015). The current commonly used electricity sources are onsite diesel generators and the electrification grid of the national utility supplier, Eskom (Boyse, Causevic, Duwe & Orthofer, 2014). Electricity price escalations, past and future, will damage the global competitiveness of these companies (Creamer, 2012). Moreover, uncertainty around reliable electricity supply and carbon emissions management hinders the possible future development of these companies (Kohler, 2014).

The current situation of these companies demands an investigation of alternative sources of electricity, in order to lower costs, to create greater independence and to decrease the carbon footprint of their operations.\textsuperscript{2} The enormous technological and economic development of renewable sources of electricity in recent years has increased their attractiveness as a possible option for mining operations in South Africa to diversify electricity sources (Mulaudzi, Muchie & Makhado, 2012; Cornish, 2013).

As Figure 1 shows, the investigation, summarised in the paper, looks at how renewable sources could fit into the electricity usage patterns of mining operations, the technological attractiveness of different renewable and current sources, the most
beneficial business model is investigated, and possible impacts of the CO₂ tax. No previous study combining all the macroeconomic elements that influence the project realisation of renewable electricity projects with mining corporations in South Africa could be found through a literature review. Three papers – by Boyse et al. (2014), Gets and Mhlanga (2013), and Brodsky et al. (2013) – do, however, cover some of the elements.

2. Methodology

Petticrew and Roberts (2006) identify six different types of literature reviews, namely: systematic review, narrative review, conceptual review, traditional review, critical review and state of the art review. For this paper a conceptual review was conducted. A conceptual review aims to synthesise areas of conceptual knowledge that can contribute to a better understanding of these issues. The objectives of these syntheses are to provide an overview of the literature in a given field, including the main ideas, models and debates (Petticrew & Roberts, 2006). The literature – conference and journal papers, theses and dissertations, and industry reports from 2008 onwards – was researched until the information was repeated in new texts. This approach assisted in identifying all key factors and their potential effect on the realisation of renewable electricity projects by mining corporations in South Africa. Based on the fact that the element topics are broad, and that there is a vast amount of information, this approach was deemed most suitable. Other approaches, such as a systematic review, would be too detailed and extensive.

3. Mining operations

3.1 Electricity pattern of mining operations

The current development of lower commodity prices hinders the widespread adoption of renewables, as falling profits and lower fuel prices maintain barriers (Crespo, 2015). In addition, the long-term investment into renewables is hindered by the investors’ pressure for short-term capital appreciations (Elliott, 2014). As a result, one of the main outcomes of several renewables and mining summits worldwide is the recognition that mining corporations have to be better educated about the concept of renewable sources in the context of their unique operational demands (Judd, 2014b).³

Electricity consumption patterns greatly influence the selection of electricity sources (Klein and Whalley, 2015). The majority of mining locations operate day and night, which often creates a relatively constant baseload demand (Levesque et al., 2014). The required amount of electricity depends on the type of mineral and even more on the extent of processing or beneficiation. (Banerjee et al., 2015). Every type of mineral mined has its specific processes, and it is not necessary for all to undergo all processes to be ready for use in manufacturing. The main processing stages are as follows (Banerjee et al., 2015):

- Extracting the resource by digging, sorting and crushing – generally known as mining.
- Concentration of the mineral using various techniques, the majority either based on gravity, or using a chemical process to separate elements, or using magnetism to separate waste from the mineral.
- Smelting of the concoction at high temperatures to separate slag from metal.
- Refining, often through electrolysis, to achieve a higher level of purity.

Figures 2–4 are based on a database of 168 mining operations in Africa (World Bank Group, 2015a). Figure 2 provides an overview of the cumulative power requirements for mining operations at stages of beneficiation. By far the most electricity-intense ones are the platinum group, gold and aluminium. Gold and platinum is illustrated in ounces and it needs 35 273 oz to fill up a tonne (Metric Conversion, 2015). Nickel, ilmenite, cobalt, copper and chromium also have a relatively high electricity demand with a more mixed consumption profile.

The overall contribution in the different periods to the mining electricity demand of the sample can be seen in Figure 3. The smelting and refining processes are the most electricity-intensive and were responsible in all periods for more than three quarters of the demand. Mining in South Africa is the
most electricity-intensive industry in Sub-Saharan Africa, with 70% of the demand in 2000 and 66% in 2012. The contribution is, however, forecast to decline to 56% if all high- and low-probability projects are completed (Banerjee et al., 2015).

Another factor affecting electricity demand is whether mining operations are underground or at the surface. Underground mining operations require significantly higher quantities of electricity, due to a great rise in hauling requirements, ventilation, water-pumping and other operations (Toledano, 2012). Figure 4 provides an indication of the difference in electricity demand for coal, copper, gold and platinum. It can be seen that surface mining consumes 30% to 40% less electricity.

### 3.2 The demand profile

This section introduces the 24-hour demand profiles of five different mining operations in South Africa. The purpose is to gain a better understanding of the consumption patterns and how renewable electricity sources could fit in.

The demand profile in Figure 5 illustrates the
electricity consumption pattern of an underground grid connected gold mine in South Africa. The 24-hour electricity demand is relatively constant, with two visible reductions at approximately 9am and 7pm. The purpose of these reductions is to save costs and to shift loads to other times if possible. The reason for shifting consumption is Eskom’s Megaflex tariff structure, which is used for large electricity consumers and is more expensive at these times, as can be seen on the price signal line. In addition, Eskom’s demand response programme invites large customers to reduce their demand when requested in return for financial rewards, which improves grid stability (Williams, 2014). This demand-side management (DSM) strategy is commonly used in South Africa to lower operating costs by optimising time schedules of systems like pumping and refrigerating (Mathews, 2005).

Figure 5: Electricity demand profile of an underground gold mine
Source: Mathews (2005)

Figure 6 illustrates another average weekday and Sunday consumption profile of a large grid-connected underground gold mine in South Africa. The purpose of the consumption reduction around 8:00 and 18:00 is again to save costs by shifting demand to other times (Wouter, 2014). Apart from the two reductions, the day and night electricity consumption remains relatively constant. The demand profile in Figure 7 illustrates the 24-hour electricity usage of an underground grid-connected coalmine in South Africa. The usage dip between 2am and 7am is due to operating processes and not a DSM strategy, but the reduction at 6pm is load-shifting to reduce costs. The consumption on weekends is lower than during the week (van Staden, 2015). The electricity demand profile of the third mine does not exist in the form of a graph, as the consumption is not recorded on an hourly base.

Figure 6: Electricity demand profile of an underground gold mine
Source: Wouter (2014)
The operation is not grid-connected and runs on diesel generators day and night. The 24-hour consumption is constant. The mining is conducted on the surface and the main mineral extracted is zircon (Beukman, 2015).

Four demand profiles in this section and in Figure 9 in the next section show a relatively constant 24-hour consumption. The profile in Figure 7 has only one reduction in the early morning, to half the amount used after midday. The mine still uses 3MW at the lowest point of the curve. Consequently, the fundamental prerequisite for an electricity source to be suitable for a mining location is its baseload capacity to be able to cover the electricity need for 24 hours a day. The intermittency of most renewable sources like wind or solar photovoltaic (PV) renders it impossible to use these sources individually to cover the electricity demand of mining operations (Judd, 2014a; Mostert, 2014).

### 3.3 Hybrid concepts

This section introduces the concept of hybrid solutions in accordance with the demand profile. It is difficult to generalise to all mining operations, as every profile has its own characteristics, but the concept of a 24-hour demand, and commonly with a relative constant usage, is also provided in the previous section.

Without a grid connection, there are three technical options to be able to use renewable sources with lower capacity factors at mining locations: renewables with storage, a hybrid system, and a hybrid system with storage. A detailed report on the opportunities of renewables at mining locations in South Africa (Boyse et al., 2014) identifies a hybrid version combined with a baseload capacity source as most cost-effective. The model recommended is that the supply/demand profiles have to be optimised, which means that all renewable energy goes to the primary load. Ideally, at peak output the supply should not exceed the mine’s demand. Grid-connected mining operations can add a single renewable source for purposes like decreasing costs, increasing independence and lowering CO₂ emissions (Levesque et al., 2014).

The basic principle of a hybrid system is illustrated and explained in Figure 8, although the hybrid project can also be realised with other renewable sources like wind. Where there is a grid-connection to Eskom it is, for example, possible to replace the diesel generator (Wirth, 2015).

The demand profile of the first renewable electricity project at the non-grid-connected Cronimet Chrome Mining’s Thaba mine is presented in Figure 9 and was finalised at the end of 2012. The project is a hybrid solution, and uses a 1 MW PV system (60% penetration ratio) and a 1.6 MVA diesel generator. The diesel generator provides the back-up electricity. The time span from concept to commissioning took six months. The initial capital outlay was EUR 2.42 million for the PV plant in 2012, with annual 1% operating and maintenance costs. The annual diesel burn was 1.9 million litres, of which 450 000 litres can be saved through the solar PV plant. It was calculated that the breakeven point would be achieved at 3.6 years owing to the savings on diesel. The calculation included the assumption of an annual 12% diesel inflation rate on initially EUR 1.05 per litre. The net present value was calculated at EUR 2.86 million, with a discount rate of 15% and a lifetime of 20 years (Ambros, 2014).

The demand profile in Figure 9 is relatively constant, with a slightly increase between 8am and 5pm; the sudden drop at 11am is due to operational processes. As stated at the beginning of this section, the general solar peak supply does not
exceed the mining demand. The solar PV profile represents a clear sky throughout the whole day. As the solar PV generation increases, the diesel generator production decreases and vice versa. It is important to note that the diesel generator has a lower load limit of 25% to prevent damage. Below this limit it suffers from poor combustion, which reduces efficiency, increases maintenance costs and can cause permanent damage that reduces its lifespan. A control unit manages the supply levels of solar and diesel generator (International Renewable Energy Agency [IRENA], 2013). A hybrid version with Eskom requires only a 5% minimum base load to keep the electricity supply stable (Wirth, 2015).

The principles for hybrid versions with wind and geothermal power are similar, but the different generation profiles have to be considered. Wind generation is possible throughout the whole day. Variations between no wind and strong wind are possible, which makes it important to create a wind profile of the area through measurements (Rehman et al., 2012). Geothermal energy, on the other hand, is not dependent on the weather and has a constant 24-hour electricity output. Both sources require lower spinning limits for a diesel generator due to their more constant supply levels (Wirth, 2014).

### 3.4 South African landscape
South Africa’s economy is the second-biggest on the African continent, with a GDP of EUR 3.18 billion in 2014. The GDP of Nigeria surpassed the South African one in 2011 (World Bank Group, 2015c; Statistics South Africa, 2015a). Since 2013,
the mining sector in South Africa has contributed about 8% to the GDP, with a long-term downward trend since 1970’s 21%. Despite the decline in the growth rate of real investment, mining is still responsible for nearly 19% of private sector investment. Today, minerals account for 30% of South Africa’s total merchandise export (Chamber of Mines, 2014).

As illustrated in Figure 10, South Africa has still one of the most reliable electricity supplies in Sub-Saharan Africa. The electricity crisis, including Eskom’s power outages, contributed to economic growth dropping by 1.5% to 3.5% in 2008. The mining sector suffered the most, and plunged by 22.1% in the first quarter of 2008. The Eskom crisis in 2015 caused economic growth to contract by 1.3% in the second quarter to 1.2%. The production of the mining sector decreased by 4.8% from 2014 to 2015 (Maasdam, 2008; Statistics South Africa, 2015b).

Eskom’s Megaflex tariff, commonly charged to mines because of their high consumption, increased by 346% from 2007 to 2015. As can be seen in Figure 11, however, South Africa still has one of the cheapest tariffs in Africa (the statistics are from 2014). The South African mining sector consumes 15% of Eskom’s annual output. Within the mining industry, gold mining uses 47% of the total, followed by platinum at 33%, with all other sectors combined consuming the remaining 20% (Eskom, 2010).
3.5 A global overview of existing projects

Worldwide, 21 operating renewable energy projects were identified, and these are introduced and categorised in Table 1. The market is relatively young, with the first wind project being commissioned in 2010 and the first solar project in 2012. An overwhelming 91% of the electricity sources are solar PV (n= 11) and wind (n=8) installations. Half the projects are in Chile, of which the majority are grid-connected and financed through a power purchase agreement. Table 1 shows the projects that are not connected (1–11) and those that are connected (12–21) to their countries’ national grids. The following conclusions can be drawn:

Off-grid projects
- They can be found in various countries.
- Seven out of twelve are based on the mining corporation’s own investment.
- The largest project is 6.7 MW.

On-grid projects
- Eight out of ten are in Chile.
- 90% are financed through a power purchase agreement; and
- Sizes range up to 115 MW.

3.2 Attractiveness of electricity sources

This section discusses technological factors of currently used and possible renewable electricity sources for mining operations in South Africa. Table 2 represents an overview of the results.

Two types of technical factors were selected. These were identified according to the main factors used to analyse electricity sources in the papers investigated for Table 2. Only experience and project size were added to the specifications of this research. The first type provides indicative data for generating technologies, namely initial investment costs, levelised costs of energy and capacity factor. The second type indicates the suitability for the purpose of mining operations in South Africa. The selected factors are: the experience with the source in the global mining industry; the availability of the energy source or fuel in South Africa to power the system; the service infrastructure in South Africa; and the possibility to realise medium-scale projects of 1–10 MW. The location of mining regions in South Africa is indicated in Figure 12. This will give a better understanding of the natural fuel availability to power the renewable technology.

Gas generators were not selected, as the fuel supply infrastructure in South Africa is not sufficient and is currently not used by South African mines (Boyse et al., 2014; IRENA, 2015c). The black blocks on the maps indicate the mining areas where the source can be used. The non-renewable and renewable electricity-generating technologies, which have the potential to be used on-site or via grid connection by mining corporations, are now briefly introduced.

Diesel generator

The usage of diesel generators at mining operations in South Africa is common. The reason for this is their high reliability due to solid service and fuel infrastructure. Projects of all sizes can be executed, according to the need of the mine (Global Data, 2014). The average annual diesel price increase is a combination of the forecasted global real annual increase of 2% (OPEC, 2014; World Bank, 2015b) and a South African average annual inflation rate of 5% (International Monetary Fund, 2014; Organisation for Economic Co-operation and Development, 2014).

Eskom

Eskom is responsible for South Africa’s electricity production. The country’s electricity is produced with coal-fired plants (93%), renewables (1%),
Table 1: Global operating renewable energy projects at mining locations

<table>
<thead>
<tr>
<th>No.</th>
<th>Mining cooperation</th>
<th>Mine</th>
<th>Developer</th>
<th>Financing</th>
<th>Connection</th>
<th>Location</th>
<th>Size</th>
<th>Source</th>
<th>Date of first operation</th>
<th>Reference</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Antofagasta Minerals</td>
<td>El Tesoro</td>
<td>Soitec Solar</td>
<td>Own investment</td>
<td>Off-grid</td>
<td>Chile</td>
<td>0.06 MW</td>
<td>CPV</td>
<td>2013</td>
<td>Soitec (2015)</td>
</tr>
<tr>
<td>2</td>
<td>Royal Gold</td>
<td>El Toqui</td>
<td>Vergnet</td>
<td>Own investment</td>
<td>Off-grid</td>
<td>Chile</td>
<td>1.65 MW</td>
<td>Wind / Hydro / Diesel</td>
<td>2010</td>
<td>Vergnet Wind Turbines (2014)</td>
</tr>
<tr>
<td>3</td>
<td>Rio Tinto</td>
<td>Davit</td>
<td>Enercon</td>
<td>Own investment</td>
<td>Off-grid</td>
<td>Canada</td>
<td>2.3 MW</td>
<td>Wind / Diesel</td>
<td>2012</td>
<td>Enercon (2014)</td>
</tr>
<tr>
<td>5</td>
<td>Galaxy Resources</td>
<td>Mt Cattlin</td>
<td>Swan Energy</td>
<td>Own investment</td>
<td>Off-grid</td>
<td>Australia</td>
<td>3.6 MW / 1 MW</td>
<td>Wind / Solar PV / Diesel</td>
<td>2012</td>
<td>Galaxy Resources (2015)</td>
</tr>
<tr>
<td>8</td>
<td>Mandalay Resources</td>
<td>Cerro Bayo</td>
<td>Rame Energy</td>
<td>Power purchase agreement (PPA)</td>
<td>Off-grid</td>
<td>Chile</td>
<td>1.8 MW</td>
<td>Wind / Diesel</td>
<td>2015</td>
<td>Rame Energy (2014)</td>
</tr>
<tr>
<td>15</td>
<td>Xstrata / Anglo American</td>
<td>Collahuasi</td>
<td>Solarpack</td>
<td>PPA</td>
<td>On-grid</td>
<td>Chile</td>
<td>25 MW</td>
<td>Solar PV</td>
<td>2012</td>
<td>Solarpack (2012b)</td>
</tr>
<tr>
<td>19</td>
<td>Antofagasta Minerals</td>
<td>Chuquicamata</td>
<td>Solarpack</td>
<td>PPA</td>
<td>On-grid</td>
<td>Chile</td>
<td>1 MW</td>
<td>Solar PV / Diesel</td>
<td>2012</td>
<td>Solarpack (2012a)</td>
</tr>
<tr>
<td>21</td>
<td>CAP Group</td>
<td>Copiapo</td>
<td>Sunedison</td>
<td>PPA</td>
<td>On-grid</td>
<td>Chile</td>
<td>100 MW</td>
<td>Solar PV</td>
<td>2014</td>
<td>Sun Edison (2013)</td>
</tr>
</tbody>
</table>
pumped storage (1%), gas (1%) and nuclear power (5%) (Eskom, 2014). Eskom’s experience and practical knowledge is extensive, as numerous mines use Eskom as a supplier (Boyse et al., 2014). The availability of Eskom as a source can be seen in Figure 13. The thin lines represent the power grid (availability of power source), which is not ideally developed in the central and western regions. The service infrastructure is well established, as Eskom owns the national grid. Applications can be made for medium- and large-scale connections (Eskom, 2015a).

**Solar photovoltaic**

The data for solar photovoltaic (PV) technology are based on single-axis tracking devices. The global experience with solar PV technology at mining operations is considerable (see Table 1). The areas with high mining activity are indicated in Figure 14; the majority have an annual radiation of more than 2 000 kW/m². The modular technology enables medium-sized projects. The service infrastructure is well established owing to an established market in South Africa (South African Photovoltaic Industry Association, 2013; Global Data, 2014).

**Concentrating solar power**

The data presented for concentrating solar power (CSP) are based on the technology of parabolic trough with synthetic oil and power tower with molten salt, as both technologies are commercially proven and available (Gauché, Brent & von Backström, 2014). The initial investment is strongly positively correlated with the capacity factor. The global experience with CSP and mining operation is limited, with one grid-connected project in Chile (Table 1). The sun radiation in mining areas shows high potential to use CSP as a power source, as discussed with solar PV in Figure 14. The service infrastructure is established with several companies in South Africa, which have realized seven projects (National Renewable Energy Laboratory, 2015). Projects of up to 10 MW exist, but are not commercial as costs are too high (Fraunhofer ISE, 2013).

**Wind power**

For the purpose of this paper, only on-shore wind technology was considered, as it is easier to carry out wind parks closer to the mining operations. The international experience with wind and mining operations is advanced, with nine established off- and on-grid projects (see Table 1). Figure 15 illustrates mining areas with the highest wind potential in South Africa. The overall power availability is medium, as wind conditions in the centre of South Africa are generally less favourable (Department of Trade and Industry, 2015). The service infrastructure in South Africa is well established, as several wind farms have been established and the respon-
Figure 12: Industrial areas, mines and ports in South Africa

Source: Michigan State University (2006)

Figure 13: Eskom power stations and grid

Source: Eskom (2013)
Figure 14: Solar resource quality across South Africa
Source: SolarGis (2013)

Figure 15: Wind resource quality in South Africa
Source: WASA (2014)
sible companies are located in the country. Projects can be realised on a small-to-utility scale (IEA, 2014; SA Wind Energy Association, 2015).

**Geothermal**

For the data of this paper, only the ‘hot dry rock’ method was considered, because it has the highest potential for electricity generation and future development (IRENA, 2014; Geothermal Energy Association, 2013). No experience with mining operations could be identified (see Table 1). Figure 16 indicates the mining locations with the highest potential. In granite areas, 3,000 m to 5,000 m have to be drilled. The service infrastructure is limited, as there are no larger projects in the country. Projects can be realised on a small to utility scale (Tshibalo et al., 2015).

**Biomass**

The data for electricity generation with biomass focuses on the matured technologies, including direct combustion in stoker boilers, low-percentage co-firing, anaerobic digestion, municipal solid waste incineration, landfill gas, and combined heat and power (IRENA, 2015a). No experience with biomass electricity generation could be identified globally (see Table 1). As can be seen in Figure 17, South Africa is a water-scarce country, which makes fuel availability medium with some potential in the north-east area. The service infrastructure is still a challenge, which lowers the reliability of the system and fuel supply (van Zyl, 2010; Bole-Rentel & Bruinsma, 2013; IRENA, 2012).

**Battery storage**

The data for lithium-ion and lead-acid batteries is presented, as cost and performance levels are improving, especially in comparison to sodium-sulphur batteries (IRENA, 2015b). Batteries can extend the capacity factors of non-base-load technologies, like solar PV and wind power (Dickens et al., 2014). Global experience is limited, with one operational project in Australia (see Table 1), as is service infrastructure. Two operational projects were identified with 10 kW and 20 kW (DOE, 2015; IRENA, 2015b).

**Hydro power**

The data represented for hydro power excludes pumped storage. At present, one project in Chile represents limited experience with mining (see Table 1). Figure 18 shows that power source availability, especially for micro projects, is moderate in south-western regions of South Africa. The service infrastructure is improving as more projects are being introduced, but it is still in its infancy. It is possible to realise projects on a small to utility scale (Klunne, 2012; Rycroft, 2014a). On-site executions are highly constrained, however, as the mining operation has to be close to the hydro facility.

### 3.3 Attractiveness business models

This section focuses on business models of renewable energy projects at mining operations, as initial expenses are considerably higher and the experience with present sources is well established. Table 3 provides a summary of the main organisations.
and the regulatory and policy framework for renewable energy in South Africa.

In South Africa, the government is presently not supporting the implementation of off-grid industrial electricity generation from renewable sources. However, there are plans to implement subsidies until 2020 for solar photovoltaic electricity generation (Ahlfeldt, 2013).

This section discusses the attractiveness of the different business models for South African mining corporations to execute renewable energy projects.

Business models entailing wheeling agreements with Eskom were not considered, as costs can add up to 18% to the kWh price (Rycroft, 2014b; Haw, 2013). The models investigated are self-generation, industrial pooling, net metering, and self-generation for powering townships (Boyse et al., 2014; GIZ, 2014; Banerjee et al., 2014):

**Self-generation model**
In the case of the self-generation model, the mining corporation develops a renewable generation
source to reduce electricity costs and to increase independence. Grid-connected mines use this model as a separate electricity source, which is only connected to the mine. It is possible to implement this model in two ways. The first is for the mine to develop, finance and operate the plant on its own land, using a subcontractor for the development. The second is to lease its own land to an independent power producer (IPP), who sells the electricity to the mine. The benefit of the self-generation model is that the smallest number of actors is involved, so that experts presently prefer it. The disadvantage is the high initial investment cost – which represents a shift from operating expenses (diesel fuel or Eskom electricity costs) to capital expenses (plant costs), making this model rewarding only in the long term. The risk for an IPP is the long-term commitment to only one client, the mine. Factors like changing commodity prices or operational expenses can lead, in the worst case, to the closure of a mine (Jamasmie, 2014).

**Industrial pooling model**

The industrial pooling model entails several corporations, with mining operations situated close to one another, forming a partnership to reduce electricity generation costs. The foundation of this model is the building of a consortium to enter a long-term power purchase agreement with shared renewable energy assets. As in previous models, the project can be realised by using combined financial investments and a subcontractor to build the plant. The plant would be situated on the land of one of the mining operations. Another option is to use an IPP. A mini-grid would be used to distribute the electricity. The advantage would be a lowering of the electricity costs as a result of a higher economy of scale than in the case of self-generation. The difficulty lies in the planning process of the model. Experience has shown that a joint capital investment of competitors is difficult to achieve, owing to different interests, diverse lifespans of the mines, and a lack of education about renewables.

**Net metering model**

The net metering model can only be implemented by grid-connected mines, which purchase electricity from the national supplier. Its purpose is to lower long-term electricity expenses, avoid potential electricity interruptions and use cleaner electricity. This model can be installed by the mine itself, using a subcontractor, or by an IPP. Eskom purchases the excess electricity produced by the renewable source. The benefit of the system is in gaining addi-

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**Table 3: Governmental and regulatory structure for renewable energy in South Africa**

<table>
<thead>
<tr>
<th>Organisation</th>
<th>Purpose</th>
</tr>
</thead>
<tbody>
<tr>
<td>Department of Energy</td>
<td>The governmental body in South Africa that is responsible for creating policies and strategies regarding energy production and administration.</td>
</tr>
<tr>
<td>Department of Environmental Affairs</td>
<td>The governmental body to ensure the protection of the environment and conservation of natural resources, in balance with a sustainable development of the country.</td>
</tr>
<tr>
<td>Energy Development Corporation</td>
<td>Governmental agency to support the development of renewable energy and alternative fuels through investment.</td>
</tr>
<tr>
<td>National Energy Regulator of South Africa</td>
<td>Regulating authority that supervises over the electricity supply industry.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Policy</th>
<th>Purpose</th>
<th>Introduction</th>
</tr>
</thead>
<tbody>
<tr>
<td>White Paper on Renewable Energy</td>
<td>Laid the foundation for the widespread implementation of renewable energy, and set target of 10 000 GWh by 2013.</td>
<td>2003</td>
</tr>
<tr>
<td>National Cleaner Production Strategy</td>
<td>Framework (non-binding) to promote sustainable energy production and consumption across South African industries.</td>
<td>2004</td>
</tr>
<tr>
<td>Energy Act</td>
<td>Contained strategy for increased generation and consumption planning (renewable and conventional energy sources).</td>
<td>2009</td>
</tr>
<tr>
<td>Renewable Energy Feed-in Tariff programme</td>
<td>Set tariffs for wind, small hydro, concentrated solar, and landfill gas technologies. The tariffs were aligned with falling technology costs in 2011.</td>
<td>2009</td>
</tr>
<tr>
<td>Integrated Resource Plan</td>
<td>A national, long-term plan on electricity supply, based on nuclear power, coal and renewables. Total PV capacity goal is 8 400 MW. The REIPPP falls under this plan.</td>
<td>2010–2030</td>
</tr>
<tr>
<td>Renewable Energy Bids</td>
<td>Independent power producers bid for on-grid production capacity. In the first round (2012), 1 415 MW was allocated across concentrated solar PV, concentrated solar PV, and biogas.</td>
<td>2011</td>
</tr>
</tbody>
</table>
tional revenue for the operator of the system. In addition, no electricity is wasted, as all energy generated is used. The disadvantage of the model is that net metering is currently not formally supported by the regulatory framework in South Africa and is therefore not attractive.

**Self-generation model for powering rural settlements**

The self-generation model for powering rural settlements is especially for off-grid mines running on diesel generators. In this case, a rural settlement would be situated close to the mine. The community could be connected via a mini-grid through an own investment or an IPP. The outcome would be the reduction of electricity expenses for the mining corporation and rural electrification. The renewable electricity plant can be installed via a subcontractor, by the mine itself, or through an IPP. The neighbouring community would apply for government support to run a transmission line.

The advantage of the model is that selling the unused electricity to the community creates extra revenue – with the mine also contributing to one of the government target of expanding electrification. A difficulty presented by the model is the deviation of active mines from their core business. In addition, the process of obtaining the required permits from Eskom, NERSA and environment or land management offices is lengthy and difficult. The regulatory difficulties make this model unfeasible.

### 3.5 Carbon emissions tax

The South African government has announced its intention to launch a carbon emissions tax (Republic of South Africa, 2013). The bill is part of the commitment to reduce greenhouse gas emissions below business as usual by 34% by 2020 and 42% by 2025. The tax is planned to be introduced at a marginal rate of EUR 8.61 (ZAR 120) per ton of CO₂. Taking into account the listed tax-free threshold, the effective carbon tax rate will vary between EUR 0.43 (ZAR 6) and EUR 3.44 (ZAR 48) per tonne CO₂. All calculations are closely linked to the Department of Environmental Affair’s mandatory reporting requirements. Entities will be liable for fossil fuel combustion emissions, industrial processes and product use emission, and fugitive emissions (National Treasury of South Africa, 2015; Swart, 2015).

According to the latest publication from the Treasury, the Draft Carbon Tax Bill includes the following features (National Treasury of South Africa, 2015):

1. **Basic 60% tax-free threshold** during the first phase of the carbon tax, from implementation date up to 2020.
2. **Additional 10% tax-free allowance** for process emissions.
3. **Additional tax-free allowance** for trade exposed sectors of up to 10%.
4. **Recognition for early actions and/or efforts** to reduce emissions that beat the industry average in the form of a tax-free allowance of up to 5%.
5. **A carbon offsets tax-free allowance** of 5–10%.
6. **To recognise the role of carbon budgets, an additional 5% tax-free allowance** for companies participating in phase 1 (up to 2020) of the carbon budgeting system.
7. **The combined effect** of all of the above tax-free thresholds will be capped at 95%.

There is, however, still much controversy about the actual design of the tax, the date of implementation and even if it will actually be implemented. A scenario analysis by Roger Baxter, CEO of the Chamber of Mines of South Africa (2015), offers two case scenarios of how the tax would affect two deep underground gold mines close to Johannesburg, owned by AngloGoldAshanti and SibanyeGold. The Sibanye case predicts a further 30% price increase from 2014 till 2017. The Anglo case forecasts its electricity tariff to increase from EUR 4.3 c/kWh in 2013 to EUR 10.9 c/kWh in 2020 (ZAR 60–152 c/kWh); without the tax an increase to EUR 10.4 c/kWh (ZAR145 c/kWh) is projected.

The treasury claims the tax will not affect the cost of Eskom electricity, as the utility might be excluded, or the existing environmental levy included in tariffs will be replaced by the tax. In addition, plans are still uncertain about a levy reduction and other ‘revenue recycling’ measures, which will be specifically aimed at not increasing costs in distressed sectors such as mining (Van Rensburg, 2015; Peyper, 2015; Dhawan, 2015; Seccombe, 2015).

### 4. Results and discussion

#### 4.1 A possible fit of renewable sources to mining operations

Several renewable sources have half the levelised costs of diesel generators and are close to parity with Eskom, even without including forecast future price changes, which are also in favour of renewables. In the case of own investment, however, the disadvantage of renewables is the high initial capital expense, instead of current operational expenses. It can therefore be seen as an investment for long-term success.

The risk factor of high initial capital expenses, combined with limited global experience, necessitates the further education of decision-making leaders of mining corporations. The global renewable energy market only started to evolve in 2011, with the first and so far only project in South Africa being realised in 2012.

Most mines have a relatively constant baseload
consumption, so that, considering the intermittency of most renewable sources, it is only possible to use such sources in hybrid versions. For a mine that is not grid-connected, a hybrid version with the currently used diesel generator was identified as most promising, as storage facilities are still too expensive.

4.2 Current attractiveness of different renewable sources

The renewable technology with the highest potential for the majority of mining corporations in South Africa is solar PV. Initial investment costs are low in comparison to other renewable energy technologies, besides wind power, but roughly three times the price of present sources. As stated before, however, current levelised costs are half the amount of diesel generators and close to parity with Eskom. The global experience in this market is the most highly established, with 11 projects, demonstrating the success of the model (Table 1). The availability of the power source is also the best compared to the other renewable technologies. Furthermore, owing to the numerous companies situated in South Africa, the service infrastructure is well developed. Wind energy is selected as the second-best option. The disadvantage, in comparison to solar PV, is the lower availability of the power source, which decreases the potential for on-site realisations. The third and last option selected for its potential is geothermal technology. Though the initial investment costs are high, the levelised costs are low. Disadvantages are that there is no experience with this technology within mining operations, service infrastructure is low, and the technology is relatively new, especially in South Africa. The geothermal option does, however, have the potential for a baseload source with a capacity factor of up to 90%. Solar PV and wind, on the other hand, have to be used as a hybrid version to achieve baseload characteristics.

All other renewable energy technologies were evaluated as unsuitable at the current state of development. The initial investment costs for CSP and battery storage are too high. There is no experience and a low service infrastructure with biomass. A combination of low power-source availability, little experience within mining operations, and a very young service infrastructure are the reasons for not selecting hydro power as an option.

4.3 Potential of different business models

The business model of self-generation is selected as the most attractive one in South Africa. The model entails the least actors, which simplifies the realisation process. As far as the regulatory framework is concerned, this is the most feasible option, as no additional organisations are involved or licences needed. Wheeling options were not considered, as additional costs are up to 18% of the electricity price and levelised costs of renewables are close to parity with Eskom. The option of using an IPP is limited, especially for smaller, remote mines. Some of the reasons are the elevated risk factor of international institutions investing in South Africa, the risk that the mine as the only customer may close down, and limited global experience with renewable projects at mining operations (Reeves, Whittaker & Ellinghaus, 2015; Baker & McKenzie, 2013).

4.4 Possible impact of the CO₂ tax

The planned South African CO₂ tax of EUR 8.61 (ZAR 120) with an actual effective impact of EUR 0.43–3.44 (ZAR 6–48) still involves a lot of controversy regarding its realisation and it is not yet certain if or when it will be implemented. A case study by two large mining corporations operating in South Africa states that the tax would spur their current negative economical development; the tax would, however, add to the attractiveness of renewable sources to reduce CO₂ emissions (Forer et al., 2014).

5. Conclusion

This paper set out to determine the influences shaping the market potential of renewable sources of electricity at mining operations in South Africa. It argued that the most attractive renewable electricity sources for the corporations are, in descending order of suitability, solar PV, on-shore wind, and geothermal technology. Owing to the electricity usage patterns of mining operations and the intermittency of, especially, solar PV and wind, a hybrid version with current sources must be used. To execute a project, the business model of self-generation was identified as the most promising, and can be realised through own investment or an IPP agreement.

The past and projected future economic situation of mining corporations operating in South Africa creates the opportunity for renewable electricity sources to contribute to their long-term success. The advantages would be greater independence from diesel and Eskom’s electricity supply, lower electricity costs and reduced CO₂ emissions. Considering the shift from operational to capital expenses, however, there are some key challenges: firstly, the need to foster greater trust in investors so that power purchase agreement projects may be realised, and, secondly and of greater importance, the need to encourage further education for decision-making leaders of mining corporations so that they are able to understand the emerging opportunity presented by renewable electricity sources (Judd, 2014b). Further research should, therefore, be conducted to help these leaders to better understand the concept of renewable electricity in relation to their specific needs. Ideally, the research should.
be conducted from the perspective of these mining leaders in order to make the knowledge more plausible and accessible. Possible strategic approaches that could add value and structure to the research are the multi criteria decision analysis methods, the strategic planning process, and Porter’s value chain (Grant & Jordan, 2012; Hough et al., 2011).

Notes
1. The Energy Intensive User Group of Southern Africa (2014a) is a non-profit organisation whose members are energy-intensive consumers – of which 47% are involved in mining and quarrying.
2. Refers to the amount of carbon dioxide gas (CO₂) that is emitted as a result of, among other things, the consumption of fossil fuels (Reddy & Jorgensen, 2014).
4. For the purpose of this study the following exchange rates from the 13.07.2015 were used: EUR 1 = USD1.10 (CNN Money, 2015a); EUR 1 = ZAR 13.94 (CNN Money, 2015b).
5. This method considers the predicted lifetime-generated energy and estimates a price per unit of electricity produced (Branker et al., 2011). The different sources assumed: share of equity of 20–40%; share of debt of 60–80%; cost of capital of 8–10%; cost of debt of 6–8% and a lifespan of 20–25 years.

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