Monty … Meets Gandhi … Meets Mandela:
The Dilemma of Non-Violent Resisters in South Africa, 1940-1960

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The time for personal contact with the great leader had now arrived. I [flew] to Wardha with Dadoo in order to receive more precise guidance in regard to future plans. To be with Mahatma Gandhi was like the vision of a dream. I was not going to meet a stranger. His teachings had become part and parcel of my life. His autobiography had been my Bible, and in my leisure time I have been reading it over and over again. Gandhi was sitting cross-legged with the spinning wheel in front of him. We had come to meet the Father of the Indian Nation, and the welcome we received was naturally that of a dear father to his affectionate children. We will never forget the warm smile which lighted upon both of us—the smile of the hero we admired for thirty years. We gave him an account of the progress of the struggle, and were quite surprised to find that, in the midst of his multifarious activities, he had found time to keep in touch with the latest developments of our satyagraha movement. Throughout our talk he kept on emphasising the central lesson of the satyagraha movement. He asked us always to remember that non-cooperation was not the weapon of those who found a shelter in a negative attitude of life; it was a most positive action leading straight to success if the principles were not compromised on the way. India recovered her freedom by clinging to the principles of non-violence. South African Indians, he said, would see the milky way if they followed the example of the mother country. He also advised patience. Success never comes in a flood, he said.¹

Doctor G.M. “Monty” Naicker’s recollection of this meeting in April 1947 underscores his reverence for Mahatma Gandhi. Gandhi did not (re)appear from nowhere. The new inheritors of the Natal Indian Congress (NIC) and Transvaal Indian Congress (TIC) held Gandhi in the highest esteem and paid homage to him at every opportunity. In some ways this marked a shift from the 1930s when the Agent-Generals held sway in local politics and the “moderates” held leadership of the NIC and TIC.

This article focuses on Monty, as he was affectionately referred to by contemporaries, as a Gandhian whose commitment to non-violent resistance came to the fore during the campaign of 1946-1948 in Natal. Monty was deeply influenced by Gandhi, whose philosophy of non-violent resistance shaped his thinking in the crucial decades of the mid-twentieth century when South Africans were debating how to overturn segregation and apartheid, a system predicated on and backed up by the use of state-sponsored violence.

Monty’s ideas did find resonance in the early joint campaigns of the Indian Congresses and the ANC. But as the 1950s folded into the early 1960s, Monty had to confront the fact that the movement that he thought best exemplified Gandhian ideals

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was contemplating a new direction – a turn to violence. Many of Monty’s closest comrades in the NIC were adamant that this was the way to go. Monty’s adherence to non-violent resistance and the dilemma facing activists are the main substance of this article. The focus is on two key moments, the Passive Resistance Campaign of 1946-1948 and debates around the ANC’s turn to armed struggle in 1960.

Edinburgh

Monty Naicker was born in Durban in 1910, the year the Union of South Africa was inaugurated, signaling the coming together of “old foes”, the Afrikaner and British, in a common quest to ensure continuing white dominance on the southern tip of Africa. Monty was the son of P.G. Naicker, a fruit exporter and stallholder at the Indian Market. He attended Marine College in Loopold Street and proceeded in 1927 to study medicine at Edinburgh University where his contemporaries included two other “coolie doctors”, Yusuf Dadoo and Keseval Goonam. Their lives were to intersect not through their medicine but through the interstices of political confrontation, all three cutting their teeth in the Passive Resistance Campaign of 1946.

Monty would not have anticipated the profound effect life in Edinburgh would have on him. It was there that he rubbed shoulders with the anti-imperialist fighters of India. He joined the Edinburgh Indian Association (EIA). Regular debates and lectures suggest that the EIA was also a hotbed of Indian nationalist and anti-imperialist agitation. A slew of speakers made their way through its doors, while regular discussions were held about the unfolding struggle against the British Raj in India. Doctor Goonam, in her autobiography, mentions the visit of Srinivasa Sastri, who “was very unpopular among Indian students and became even more so when he came to Edinburgh to receive the freedom of the city at a time when thousands of Indian freedom fighters languished in British jails. What were his views on British Home Rule for India, they heckled”.

Marie

Monty returned to South Africa in 1934. Two years later he married Marie Appavoo from the Eastern Cape, whose two brothers, Shunmugam and Nadaraj, were Monty’s contemporaries at Edinburgh. Even as Monty was establishing his practice and becoming domesticated, political divisions were continuing to fester. In Natal, the NIC and CBSIA amalgamated into the Natal Indian Association in October 1939. While the majority of the executive were old moderates, the likes of Monty, Cassim Amra, George Ponnen, H.A. Naidoo and George Singh had strong roots among the Indian working classes and formed a (Natal) Nationalist Bloc within the NIA, which would later coalesce into the Anti-Segregation Committee (ASC).

Monty made his entry into local politics in 1940, as I.C. Meer recalled: “On 11 February 1940, Dr. Naicker made … his maiden speech in a packed City Hall. He took his stand clearly and forcefully against non-Europeans supporting the war, and vigorously attacked the NIA leadership for collaborating with the white authorities to enforce voluntary segregation on Indians.” Monty was thirty when he made this intervention. But it was in a sense a culmination of some five years of integrating himself back into the city of his birth. Important impulses in the development of progressive ideas

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2 See K. Goonam, Coolie Doctor (Madiba Publishers, Durban, 1992)
3 Goonam, Coolie Doctor, p.42
were sprouting in the Indian quarter of the city. Pre-eminent was the Liberal Study Group (LSG), an important avenue to radicalise the middle-class Indian. Monty and Doctor Goonam both joined the LSG, founded in 1937 by trade unionists and communists such as H.A. Naidoo, George Ponnen, Dawood Seedat, Cassim Amra, A.K.M. Docrat, P.M. Harry, Wilson Cele and I.C. Meer. The LSG held classes in English, political economy, and public speaking. They discussed issues such as “passive resistance”, “non-Europeans and the war”, the socialisation of medicine and the international situation, and laid the foundation for the political beliefs and actions of many.

Monty Takes Charge

By the late 1930s access to urban space in Durban was a contested issue. Africans with a precarious toehold in the city hugged the outer expanses, in particular Cato Manor. The ramifications of this “squeezing” were to have dramatic and tragic consequences at the end of the 1940s. For the moment, though, the white city barons were most concerned about what came to be known as “Indian penetration” of white areas. The sexual innuendo that could be read from this wording probably lent weight to the mounting hysteria. The Lawrence Committee, which included a number of Indians, was appointed in February 1940 to talk (Indian) purchasers out of transactions. Radicals tried to reverse this at a mass meeting on 9 June 1940 but failed, resulting in Nationalist Bloc members such as Monty, Cassim Amra, “Beaver” Timol, George Ponnen, H.A. Naidoo and Manilal Gandhi being expelled from the NIA. Whites continued to agitate for legal segregation even though the Broome Commission of 1940 concluded that there was no evidence that Indians were “overrunning” whites. A Second Broome Commission was appointed in February 1943 and its report, published on 6 April 1943, led to the Trading and Occupation of Land Restriction Act of April 1943 which banned white-Indian property transactions in Durban for three years. It was called the “Pegging Act”, because the intention was to “peg” Indian land ownership and occupation until further measures were introduced. Growing segregationist practices “helped define the boundaries of identification between communities and also gave rise to oppositional political practices”.

The Nationalist Bloc saw this as the first step to racial segregation and Monty, George Ponnen, Dawood Seedat, Billy Peters and M.D. Naidoo (re)joined the NIC executive to present a united front. The fragile unity collapsed when moderates agreed to the Pretoria Agreement of 19 April 1944, which established a board of two Indians and three whites to licence the purchase of property by members of a different racial group. Voluntary segregation was the last straw for radicals who formed the Anti-Segregation Council (ASC) in April 1944 under Monty’s presidency. This was a

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5 Call, February 1940
6 Call, July 1940
7 Call, July 1940
8 D Bagwandeen, A People on Trial. The Struggle for Land and Housing of the Indian People of Natal, 1940-46 (Madiba Publishers, Durban, 1991), pp 50-57
10 Bagwandeen, A People on Trial, p 142

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broad front of intellectuals, trade unions, and sports, cultural, youth and farmers associations that decided to work from within the NIC to effect change. The ASC hosted a conference on 6 May 1944 at which 29 organisations rejected the Pretoria Agreement and, beginning with a rally at Red Square, set about mobilising the masses. The ASC threw its resources into raising consciousness about the “betrayal” in Pretoria and challenging the moderates. In the first three months of 1945, 31 meetings were held and the NIC’s registered membership increased from 3,000 to 22,000. Most of these were members of trade unions. Workers came to form the core constituency of the political leadership.

The NIC’s annual election was scheduled for 3 March 1945. The Old Guard under A.I. Kajee and P.R. Fother continued to delay the election until a frustrated Monty, B.T. Chetty and A.K.M. Docrat got a court order that elections be held by 22 October. Most of the office bearers resigned from the Congress and all 46 nominees of the ASC were elected to the executive of the NIC. Monty was President and Doctor Goonam Vice-President, the first woman to hold an executive position. When Monty got up to address the animated masses at Curries Fountain, alongside him was a hybrid of communists, Gandhians and liberals. Monty’s acceptance speech took a more decisive bent as he called for the unconditional repeal of the Pegging Act; vetoing of the Natal Housing Ordinance; rejection of residential zoning; removal of the provincial barriers which were a stigma on Indians; adult suffrage; and free education for Indian children up to Junior Certificate.

Passive Resistance, 1946-1948

The first step was a meeting with Smuts on 9 November 1945. There was great optimism, borne of their confidence to make a coherent argument and the fact that Smuts may have been keen to maintain his growing reputation as an international statesman. The meeting proved an initiation into the hardball of politics as Smuts made no concessions. In fact, with the Pegging Act due to expire in March 1946, Smuts announced in Parliament on 21 January 1946 that the Government would introduce the Asiatic Land Tenure and Indian Representation Act to regulate the occupation of fixed property by Indians. During March the NIC agreed to embark on passive resistance and a Passive Resistance Council (PRC) was formed. The 13th of June 1946 was designated as Hartal Day to mark the start of the campaign. Monty’s diary entry read:

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12 Bagwandeen, *A People on Trial*, p 142
13 *Guardian*, 14 July 1945
14 *Leader*, 12 January 1946
15 *Indian Views*, 19 September 1945
16 *Leader*, 20 October 1945
18 *Leader*, 27 October, 1945; Accessed at University of Fort Hare Archival Collections http://www.liberation.org.za/naicker président
19 Monty’s delegation included George Singh, M R Parekh, B A Maharaj, B D Lalla, I M Bawa, E H Ismail, B Goorden and M D Naidoo
20 *Indian Views*, 14 November 1945
Monty gave a powerful twenty-minute speech at the rally. I.C. Meer recalled that he was “unusually charged that afternoon, and the crowd cheered enthusiastically.”22 The historic mass meeting culminated in a great procession from Red Square to the corner of Gale Street and Umbilo Road. Under Monty’s leadership, eighteen passive resisters (including seven women) pitched tents on vacant municipal land in defiance of the Ghetto Act. Monty and Dadoo blamed compromise, “a policy which has enabled the Government to introduce measure after measure of racially discriminative legislation”, for the deterioration in the position of Indians.23

One problem that resisters faced was the violence of what they called white thugs. The Reverend Michael Scott, one of the few whites to join the campaign, provided an eyewitness account of the actions of white thugs at the Gale Street camp:

Groups of European youths dressed in sports kit … gathered in two’s and three’s on the opposite side of the plot to where we were standing … Suddenly a whistle blew, and with shouts and catcalls the whole formation charged and bore down upon the little group of resisters who were standing back-to-back so as to face in all directions … With their fists they struck the Indians in the face and about the body No one retaliated but some tried to duck or ward off blows before falling down On the ground they were kicked 24

Monty recorded these events in his diary:

14 June: Quiet day Three Europeans tried to damage tent Applied Gandhian teachings successfully
15 June: Same thing applied in the evening Wild rumours about town Met Dadoo at 10:00 am at Aerodrome
16 June: 30 Europeans (organized) pulled the tents and dragged it away This roused the determination of volunteers to unite and struggle; 11:00 pm put tent up again
17 June: 5:30 pm Meeting to appeal for non-violence and guards 8:00 pm 150 Europeans expected and action; Cordon of passive resisters formed Used women around outfield; 12 passive resisters replace tent
18 June: Dadoo left for Johannesburg 300 European and 500 Indians assembled on East side of camp Only the leaders in camp Having sent women volunteers to the footpath, Europeans brought women to molest our women Very tense situation Teach courage
19 June: At appeal of Major Coetzee and Keevee decided to remove leaders from 5:30 pm to 10 00 pm and we decided to appeal to Indian supporters to keep away from camp for the period 800 Europeans assembled Completely out of control One car burnt One other car set light Wife in same car The few Indians present provoked and some badly assaulted – slept outside (no camp put up, was early in the morning – very cold) The ground Asvat, Bhaba showed courage vindicated
20 June: Today at 2:00 pm Met European sympathizers – Satchel, Wormington, Paul Sykes They considering forming an organization

22 Meer, Fortunate Man, p 95
23 Joint statement by Dadoo and Monty Naicker after a meeting of the PRC, in Passive Resister, 11 December 1947
24 F Troup, In Face of Fear: Michael Scott’s Challenge to South Africa (Faber and Faber, London, 1950), pp 128-129
On 21 June, Monty and the resistors were finally arrested for “trespassing”. They were found guilty but cautioned and discharged. They returned to the Gale Street camp because they wanted to be imprisoned. They were again charged with “trespassing” and the magistrate passed a suspended sentence of seven days’ hard labour. Undeterred, the resisters made their way back to Gale Street and occupied the camp once more:

22 June: 7:30 pm  District Police Johnson gave us notice to quit ground or else be persecuted for trespassing  Refused – were arrested and taken to jail  One batch remained till 9:00 pm at B Court  M D and I left charge office at 12:00 am  (Tore all Edicts at 8:45)
23 June: Went to camp at 4:50 in the afternoon  5:30 arrested and taken to charge office  Released and set to appear in court at 9:00 am next day
24 June: Went to court at 9:00 am  Great interest by Indian people  Two of the thugs present to observe  M D and myself asked to appear on the 1st July  The rest cautioned  Last evening the thugs really got going  2nd batch released  3rd batch Joshi and A[unclear] laid out unconscious  Spirit untainted  We were released at 1:30 am  Went to office  A[unclear], myself and M O decided to go in the next batch  Sympathisers begged us not to go as thugs still present in large numbers to keep us up  We went and were arrested immediately  Court at 9:00 am  Charged  Rowdy mass weekly  Enthusiastic  Money coming in  Went to camp
26 June: Rowdy and Europeans great  Act read and arrested  Spent up till 2:30 in charge office, then in the cell  Condition very hard  Court on Tuesday – 7 days hard labour suspended for three months
27 June: Dadoo and next batch of fifty arrested  Appeared on Wednesday  Case remanded till Thursday
28 June: Led batch with few more to occupy the land tonight  Expect to be imprisoned for long time  Sentence: six months hard labour

For Gandhi, the aim of Satyagraha was to eliminate the hostility of an opponent without harming that opponent. Gandhi contrasted Satyagraha (holding on to truth) with “duragraha” (holding on by force), as in protest which aimed to harass rather than enlighten opponents. Gandhi wrote that “if we want to cultivate a true spirit of democracy, we cannot afford to be intolerant. Intolerance betrays want of faith in one’s cause”. Gandhi saw suffering as a means to a just society. Non-cooperation was a means to secure the cooperation of the opponent consistently with truth and justice.

The glimpses that we get of the attacks by whites and the preparedness of Monty and fellow resisters to endure those attacks point to these lessons having been absorbed. Its effectiveness in “enlightening” whites was debatable, however.

When Monty and the resisters occupied the camp for a third time, they were sentenced to five months’ imprisonment, which Monty served in Newcastle and

Pietermaritzburg. After his release on 16 November 1946, Monty wrote of his prison experience:

When I was locked up in the prison of Newcastle, I spent my time reading *My Experiments With Truth*. I had read this book many times before, but inside the prison walls the words came to have a different meaning for me. It was in Newcastle that he [Gandhi] started his epic march with thousands of men, women and children; and somehow I felt that I too was in the crowd that marched past across the Transvaal border in serried ranks. I said to myself that, if only the spirit that animated our people in those days could once again be mobilised, how nearer would we all be to the goal! It was true that Mahatma Gandhi was now in India and not in South Africa, but did it really make any difference? Had we not promised to be pure satyagrahis? And whether the master was in our midst or engaged in a bigger struggle elsewhere, we had to show the mettle of our pasture. It is to the credit of the South African Indians that in 1946, when we decided to take up the challenge, Gandhi sent his blessings from India.27

The success of the non-violent resistance, aside from broadly supported moral principles, depended on widespread publicity. The mass rallies, public garlanding of those who had served their terms of imprisonment, exposing the violent behaviour of the police through these publications and Indian newspapers such as *The Leader* and *Graphic*, and international publicity provided a sense of theatre. The PRC published *Flash* and the *Passive Resister* which gave instant and widespread coverage to the campaign.

But the authorities were determined to break resistance “by any means necessary”. They first used a seventy-year-old law relating to trespass; then the Riotous Assemblies Act handing down long jail terms; when this did not work, magistrates handed out fines of £5 each without the option of imprisonment. Resisters refused to pay the fine, leaving, in the words of the PRC newsflash No. 47, “the headache on the other side”. Eventually resisters were given one month in jail with hard labour.

By December 1947 support for civil disobedience was waning. There were fifteen hundred volunteers in the first six months and only five hundred in the next eighteen. Statements by Monty and Dadoo suggest a recognition that outside intervention was necessary. For example, *Passive Resister* opined in December 1947 that the “most practical method by which measures may be inaugurated that could lead to a solution of the conflict remains a Round Table Conference between the Governments of India, Pakistan and South Africa”.28

Recognising that the Ghetto Bill could not sustain the campaign, the May-June 1947 conference of the NIC resolved to challenge the Immigrants Regulations Act of 1913 which prohibited Indian interprovincial migration. This became all the more important because the movement was stymied by the fact that the police were not arresting volunteers at Gale Street. On 25 January 1948 fifteen resisters from Natal, with Monty at the forefront and reminiscent of the 1913 March inspired by Gandhi, crossed the Natal-Transvaal border at Volksrust. They were met by Dadoo as they crossed the border. Dadoo and Naicker were summonsed and sentenced to six months imprisonment for violating the 1913 law. Monty was defiant as he read out a statement in court on 2 February 1948 on behalf of himself and Dadoo:

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27 16 September 1948  From Shukla, *Reminiscences of Gandhiji*
28 *Passive Resister*, 11 December 1947
The Passive Resistance struggle which we are conducting is based on truth and non-violence. It is associated with the name of one of the greatest men of all time, Mahatma Gandhi, on whose death in tragic circumstances just a few weeks ago, the whole world wept. Among the millions of men who paid their last tribute to this great soul was Field Marshal Smuts, the Prime Minister of South Africa. Mahatma Gandhi was the father of our struggle. Gandhiji too defied the unjust laws of South Africa and suffered imprisonment during the 1906-1914 Passive Resistance Campaign. This is the man whom Field Marshal Smuts referred to as a “Prince among men.” This is the man - the pilot of India’s march to freedom - who is the source of inspiration of our just struggle for democratic rights in South Africa.

The Passive Resistance Campaign ended in June 1948. The campaign was already petering out, but it was developments in white politics that occasioned a rethink.

Smuts’ United Party was defeated by D.F. Malan’s NP in 1948. Malan was the self-same arch proponent of the idea of the Indian as “alien” and advocate of repatriation as the solution to the “Indian problem”. The policy of appeasement initiated by Sastri and the moderates had failed to quench his desire to rid the white man’s country of the scourge of the “coolie”. Despite this history, the NIC announced that it was suspending the campaign until the new government had made a clear pronouncement on the future of Indians.29 Was this just a cover for the fact that sustained repression had slowed the campaign? It soon became clear that the new government was determined to make the old policies even tougher. The Minister of the Interior, T.E. Dönges, refused to meet the NIC which he described as “communistic in orientation”, guilty of brazenly defying the laws of the country, and constantly crying out for foreign help.30

Despite the campaign petering out, significant aspects are to be noted. One is the cooperation between “Communists” and “Gandhians”. Many of the activists who initiated mass action against discrimination were communists who were influential in the NIC’s cooperation with Gandhians such as Monty Naicker and Nana Sita. Gandhi dismissed letters from some South Africans who complained that Dadoo was a Communist. On 27 November 1947 he wrote to S.B. Medh: “The best way is not to bother about what any ‘ism’ says but to associate yourself with any action after considering its merit. Dr. Dadoo has made a favourable impression on everybody here.”31

The Passive Resistance Campaign was doomed to fail. It was naïve to think that the government would repeal the Ghetto Act in the face of non-violent protest. Pitching tents on Gale Street in itself was not sufficient to build momentum, especially when the state ignored attempts to duplicate this elsewhere. While passive resistance had widespread support among Indians, even if large numbers did not volunteer for imprisonment, and the movement drew support from outside, it was unsustainable in the absence of clear time frames. When interest waned, the leaders had no alternative strategy of resistance. The campaign was played out on Gandhian terms. Monty’s going to jail, his refusal to engage in violence despite the assaults by whites and his crossing of the border all reflected the playing out of the campaign on Gandhian terms. And in the midst of the campaign, Monty and Dadoo visited India.

29 Leader, 5 June 1948
30 S Bhana, Gandhi’s Legacy. The Natal Indian Congress (University of Natal Press, Pietermaritzburg, 1997), pp 78-79
31 http://www.anc.org.za/ancdocs/history/congress/passive.html
Monty

Monty was aware of the importance of independent India to focus attention on South Africa. A trip to India during March-April 1947, at the height of the Passive Resistance campaign, was crucial in terms of Monty’s political outlook and in garnering the support of India in opening new fronts in the United Nations (UN), and in the drive to unite the struggle of Indians with that of Africans in South Africa. Monty was already driving a closer working relationship with Africans as a signatory of the Xuma-Naicker-Dadoo pact in 1947 for cooperation between the ANC and the Indian Congresses. The Indian visit coincided with the 1947 Asian Conference where Monty and Dadoo met delegates from 32 countries, including Tibet, Nepal, China, Egypt, Iran, Indonesia and Vietnam. They met Nehru, Gandhi, and Jinnah, and a host of other leaders.32

While Monty and Dadoo had a great deal in common, including the veneration of Gandhi and the need to build a non-racial struggle, unlike Dadoo, Monty did not become a member of the Communist Party or embrace the armed struggle. Monty, while following the Gandhi template, probably did not realise that he was to take the struggle beyond the boundaries defined during Gandhi’s South African years. In many ways, a combination of factors – the Passive Resistance, the 1949 Indo-African disturbances, the Defiance Campaign of 1952 and the realisation that there were limits to what India could achieve – pushed the Indian Congresses into a substantial working relationship with the ANC. But this did not cut off the link with the Indian nationalist cause.

Defiance Campaign

For Monty, the riots of 1949 reinforced the fact that he had to push more forcefully the idea of breaking racial boundaries around political struggles. This would crystallise in the non-racial struggle during the Defiance Campaign of 1952. While the Riots cast a long shadow, Monty was willing to pursue non-racialism. Together with this, there was a move from “passive resistance” to a more active form of resistance, Defiance. While still seeking to avoid violence, the campaign aimed to be more assertive, and this was reflected in its naming, according to Billy Nair.

The Defiance Campaign nationally began on 26 June 1952, but in Natal it only started on 31 August. This was because both Monty and Chief Luthuli were concerned about Indian-African cooperation so soon after 1949. Monty, according to Billy Nair, was also concerned that the Indian response would not be enthusiastic given that the two-year Passive Resistance Campaign had taken a heavy toll. However, the NIC resolved to participate, according to Billy Nair, “because … for the African people this was a new experience”. Luthuli also faced opposition from Africanists such as A.W.G. Champion and Selby Msimang.

A crowd of four thousand attended a rally at Red Square on 31 August 1952 to initiate the campaign. Both Monty and Luthuli addressed the rally. Thereafter, led by Monty, volunteers entered the “Whites Only” waiting room and were promptly ushered into police vans, and sentenced to one month’s imprisonment with hard

32 Leader, 7 June 1947
labour. Although there was much enthusiasm and large numbers attended rallies, only about two hundred people courted imprisonment in Durban by the time the campaign petered out in December. However, it did mark the emergence of the ANC as a mass organisation, and created awareness for the Congress of the People in Kliptown in June 1955, where the Freedom Charter was adopted. The likes of Monty, Dadoo, Mandela and Sisulu, as banned persons, missed this historic occasion.

Monty pushed the non-racial alliance further than anybody before him. He invited ANC leaders such as Chief Albert Luthuli and Walter Sisulu to open the annual conferences of the NIC and SAIC during the 1950s and he himself delivered the Opening Address to the National Conference of the ANC in Durban on 16 December 1954. Monty was not just leading the NIC, he was taking it in new directions and, while he might not always have carried the masses with him, symbolically he was signaling a new path. The personal price he paid, though, was high. During the early hours of 5 December 1956 activists across the country, mostly members of the ANC, Congress of Democrats, Indian Congresses and Sactu, were arrested on allegations of treason. In all, 156 people were charged with “High Treason”. On 19 December 1956 the accused appeared in court to open preparatory examination. The first phase of the trial lasted until 17 December 1957 when allegations were withdrawn against 61 accused. On 6 December 1958 the State announced that new indictments would be framed against 91 accused. Charges against a further 61, including Monty, were quashed on 20 April 1959. The last thirty treason trialists were found not guilty in March 1961.

Monty had an especially healthy respect for Chief Luthuli. A large portrait of Luthuli, for example, dominated the lounge of his home. While Dadoo was Monty’s great friend over these years, it really was Luthuli who was Monty’s political beacon in the local context. In October 1961 Luthuli was awarded the Nobel Prize for Peace. There was some irony in Luthuli’s award, as the leading figures in his organisation were now committed to violence. But the non-violent strand still ran strongly through the Congress lines and Luthuli’s popularity was incredibly strong. Politically and personally it was a very important moment for Monty. In driving the NIC into the Congress Alliance he placed great faith in the leadership of Luthuli. The Nobel Prize vindicated his own confidence in Luthuli.

Once the Government, albeit reluctantly, granted Luthuli a visa, Monty organised a fabulous farewell for Luthuli as he made his way to Oslo. The NIC organised a mass meeting to honour Chief Luthuli at Curries Fountain on 9 November 1961. The ground was packed to capacity as 15 000 people, mainly Indians and Africans, sat through a heavy downpour to celebrate the moment. According to one report, “scenes reminiscent of the great meetings held in Durban during the Defiance Campaign were re-enacted”. Monty led Mrs Nokukhanya Luthuli to the platform, which contained a huge six by four feet portrait of Chief Luthuli, amidst “tremendous applause”. An application for permission for Luthuli to attend had been declined by the Minister of Justice. Speakers included Steven Dlamini of Sactu, Florence Mkhize on behalf of the Women’s Federation, Vera Ponn on behalf of the Congress of Democrats, C.K. Hill on behalf of the Liberal Party, and M.B. Yengwa, former

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33. Meer, *Fortunate Man*, p 146
34. *Indian Views*, 5 December 1956
secretary of the banned ANC. Monty himself delivered a speech in honour of Chief Luthuli:

The calm and dignified manner our Chief reacted to the campaign reviling and belittling him with violent, virulent and vicious words demonstrated to the democrats of the country and the world why our Chief – a devout Christian not caring about glory and whose character is not sullied by envy or arrogance – deserves the award … Millions more South Africans than the handful who voted the Nationalists into power, admire, love and are prepared to follow our Chief. It is not accident or emotion that so many of us hold him so dear; it is not hero worship that so many of us admire him; it is not some kind of witchcraft that leads us to follow him … The reason why so many respect and follow our Chief is because of his humility, his dignity, his service to better race relations through peaceful methods and his service to Mankind The whole world, East and West, the 99.8 percent people acclaim him with this award Only the 0.2 percent of White Nationalists are against this signal of honour to our country … Where every avenue of peaceful negotiation is closed; where every Democratic leader is banned and banished; when the foremost organization of the African people – the ANC – is banned after 48 years of peaceful existence; when the clamour for other forms of struggle other than non-violence became louder and louder, our Chief was firm for a peaceful solution to the problem of South Africa … When the ex-Minister of Defence said “We are willing to shoot down the Black masses”, our Chief sat at his home in Groutville armed with a ball point pen appealing in the hope of arousing the Christian conscience of the white people so that they might help him in finding a peaceful solution rather than a shooting solution.

On 5 December 1961, the day of Luthuli’s departure, lunch was served at the Himalaya Hotel, the main “non-white” entertainment centre at the corner of Grey and Beatrice Streets. Guests included Monty and Alan Paton. There were over 4,000 people outside the hotel. Luthuli’s wife Nokukhanya remembers how, when they left the hotel, “people picked him up onto their shoulders. They wanted to carry him all the way to the airport … And what was happening to me? Well, while this was going on, I was trying my best to keep close to my husband, but those crowds!!!” A cavalcade of a hundred cars accompanied Luthuli to Louis Botha airport in Habib Rajab’s silver-grey Cadillac; the very car that took MacMillan around Durban during his 1960 visit. With Luthuli in the car were his wife Nokukhanya, daughter Hilda, and Monty. The farewell was significant. The apartheid state was bent on crushing resistance, it had locked up thousands and yet the leader of the movement, with incredible local support, was off to receive a prestigious accolade for peace.

“The attacks of the wild beast cannot be averted with only bare hands”

After the 21 March 1960 massacre of 67 PAC supporters protesting pass laws, the government of Hendrik Verwoerd banned public meetings on 24 March, declared a state of emergency on 30 March and outlawed the ANC and PAC on 8 April. Mass arrests followed. The force unleashed by the state marks this, arguably, as the moment when serious questions were raised about the viability of non-violent protest in the South African context. Gandhi argued that the use of force was immoral. One of the underlying principles of Satyagraha was that the suffering of the Satyagrahi would

35 New Age, 16 November 1961
36 Part of the speech is quoted in New Age, 16 November 1961 The full speech in Monty’s handwriting is part of the Monty Naicker Collection kept by his son Kreesan
37 New Age, 14 December 1961
38 P Rule, Nokukhanya – Mother of Light (The Grail, South Africa, 1993), p 122
appeal to the heart and convert the wrongdoer. Gandhi saw non-violent resistance as dealing with oppression in a manner that allowed the oppressed to reconcile with the oppressor. It was thus a positive action aimed at reconciliation. By 1960 it was clear that the suffering of oppressed South Africans failed to affect the ruling class in this way. It also brought into question the other notion of Satyagraha that “a good result can only be brought about by good means”.40

Activists such as Monty, Mandela, Billy Nair, Walter Sisulu and others were at a crossroads because non-violence aimed at reconciliation had failed to yield the desired outcome. The dilemma is summed up by Gay W. Seidman who asked: “What is the obligation of leaders to protect their supporters from serious physical danger when they know that peaceful protest may lead to their deaths?”41 The appeals to white conscience, peaceful protest and pleas to international opinion had all failed. The apartheid government had a powerful military machine, sophisticated and repressive internal security apparatus, the support of Western nations and mineral wealth at its disposal. While Gandhi’s position was clear, under no circumstances were individuals to resort to the armed struggle, others were not so sure. As

42 Gandhi offered Satyagraha non-violence as a method of combating oppression and genocide, stating:

“If I were a Jew and were born in Germany and earned my livelihood there, I would claim Germany as my home even as the tallest Gentile German might, and challenge him to shoot me or cast me in the dungeon; I would refuse to be expelled or to submit to discriminating treatment. And for doing this I should not wait for the fellow Jews to join me in civil resistance, but would have confidence that in the end the rest were bound to follow my example. If one Jew or all the Jews were to accept the prescription here offered, he or they cannot be worse off than now. And suffering voluntarily undergone will bring them an inner strength and joy: the calculated violence of Hitler may even result in a general massacre of the Jews by way of his first answer to the declaration of such hostilities. But if the Jewish mind could be prepared for voluntary suffering, even the massacre I have imagined could be turned into a day of thanksgiving and joy that Jehovah had wrought deliverance of the race even at the hands of the tyrant. For to the God-fearing, death has no terror.” Source: M.K. Gandhi, “The Jews”, Harijan, 26 November 1938 (The Collected Works of Mahatma Gandhi vol 74, p 240)

When Gandhi was criticised for these statements he responded in another article, “Some Questions Answered”: “Friends have sent me two newspaper cuttings criticizing my appeal to the Jews. The two critics suggest that in presenting non-violence to the Jews as a remedy against the wrong done to them, I have suggested nothing new. What I have pleaded for is renunciation of violence of the heart and consequent active exercise of the force generated by the great renunciation.” Source: M.K. Gandhi, “Some Questions Answered”, Harijan, 17 December 1938 (The Collected works of Mahatma Gandhi vol 74, pp 297-298)

Anticipating a possible attack on India by Japan during World War II, Gandhi recommended satyagraha:

“… there should be unadulterated non-violent non-cooperation, and if the whole of India responded and unanimously offered it, I should show that, without shedding a single drop of blood, Japanese arms – or any combination of arms – can be sterilized. That involves the determination of India not to give quarter on any point whatsoever and to be ready to risk loss of several million lives. But I would consider that cost very cheap and victory won at that cost glorious. That India may not be ready to pay that price may be true. I hope it is not true, but some such price must be paid by any country that wants to retain its independence. After all, the sacrifice made by the Russians and the Chinese is enormous, and they are ready to risk all
Rusty Bernstein put it, non-violence “had always been a hard course to steer in a violent country. Now the tide was turning against it. Yesterday’s non-violent activists were becoming today’s trainees in sabotage and armed struggle. Yesterday’s non-violent ANC had spawned today’s armed struggle.” 43

The adoption of non-violent resistance as a principle has been criticised by some activists. Monty’s cousin, M.P. Naicker, who had been a key figure in the NIC and CPSA, and who wrote for New Age and edited Sechaba in exile, came out on the side of violence. M.P. credited Gandhi with “moving millions upon millions of people into action for freedom and dignity against imperialism”, but felt that “while satyagraha had great potential … the method also caused undue power to be placed in the hands of the leadership to curb and take away the initiative of the masses if they so wished … To disarm the masses in the face of an enemy determined to rule by force is a problem Gandhi never really resolved.” 44 After the ending of the State of Emergency at the end of August 1960, Monty, who had been on the run for five months, issued the following statement: “Our people are to be congratulated on their tolerance and courage in bearing up with these uncalled for attacks by a Party at the head of Government, which has become power drunk and whose policy seems to be that ‘might is right’. ” 45

The next major event was the mass demonstrations on 29-31 May 1961 to protest against South Africa declaring itself a Republic on 31 May. The SB swung into action. Offices of Sactu, the Durban Residents’ Association and NIC were raided and pamphlets confiscated, and the government mooted new legislation, the General Law Amendment Act, to strengthen its powers. Around 10 000 people were arrested to encumber the strike. 46 The stay-away was consequently not the success that organisers had hoped for. Monty was still holding out for discussions and dialogue despite the brutal state response and its intransigence to overtures of negotiation and compromise. Within the leadership of the Congress Alliance murmurings were heard that a change of direction was needed. The call to armed struggle would be difficult to resist. Monty, according to Billy Nair, was one of the most implacable opponents of the armed struggle:

Now violence was a new form of struggle Mandela made it quite clear and I agreed with him wholeheartedly … not that I was violent and what-not, but because we tried all forms of struggle The reaction of the ruling class was one of violence … killing, shooting, burning, destroying … countrywide, that’s what they did One has to just experience it for a few minutes, what they did Or you get striking workers where a

The same could be said of the other countries also, whether aggressors or defenders The cost is enormous Therefore, in the non-violent technique I am asking India to risk no more than other countries are risking and which India would have to risk even if she offered armed resistance ” Source: M K Gandhi, “Non-Violent Non-Cooperation”, Harijan, 24 May 1942, p 167 (The Collected Works of Mahatma Gandhi vol 82, p 286; interview conducted 16 May 1942)

All accessed at https://en.wikipedia.org/wiki/Satyagraha#cite_note-16

43 R Bernstein, Memory Against Forgetting (Viking, London, 1999), p 232
45 Post, 4 September 1960
strike breaks out … where they go into the factory premises, use the batons and their
guns to crack the skulls of the workers. This was a common thing. So you had this
form of repression, violent repression and that is why there was no alternative to
violence. Mandela said there’s a parting of ways now … But, Monty and a few others
in the NIC … Debbie Singh … Gopalal Hurbans they, you know, felt strongly that
we should not depart from passive resistance

Around August or September 1961, the ANC executive met on Chief Luthuli’s
farm in Groutville while the NIC executive met on Hurbans’ farm in Tongaat. The
NIC meeting was “heated”, according to Billy. The dilemma was summed up by
I.C. Meer:

Were we contemplating a shift to violence as an easy way out of the hard task of
mobilising the people in the face of repression? Would resorting to violence lead to the
neglect of orthodox forms of mobilisation? It was a vigorous debate. By turning to
violence would we not be giving the regime the excuse to come down on us even more
heavily? Would we not be sacrificing the legal space that the Indian Congress, SACTU
and CPC still enjoyed? On the other hand, if we did not shift to violent means, would
we not be failing our people by not harnessing their rising militancy and providing them
with the leadership needed?47

Monty and Yusuf Cachalia especially were adamantly that violence should not
be adopted as it would lead to the destruction of the whole movement. For Monty,
non-violence was a principle from which he was not prepared to waver, and his
opposition arguably had little to do with M.D. Naidoo’s accusation that opponents of
violence were afraid of going to jail. Monty remained consistent, like Luthuli, that
non-violent resistance was a superior method of engaging the foe and in the long run
would yield positive results. As Gandhi had advised him, patience was key. The NIC
executive resolved that when they met with the ANC the following evening, they
would express the view that there was place for non-violent struggle, but if the ANC
decided otherwise, the NIC would not be an impediment.48 According to Billy Nair
that meeting took place on the Bodasingh’s farm on the north coast. While Luthuli
and Monty spoke against the armed struggle, Mandela and Moses Kotane won the day.
Mandela wrote in *Long Walk to Freedom*: “it was only when all else had failed, when
all channels of peaceful protest had been barred to us, that the decision was made to
embark on violent forms of political struggle. We did so not because we desired such
a course, but solely because the Government had left us no other choice.”49 Thus was
born Umkhonto we Sizwe (MK), “Spear of the Nation”.

**Conclusion**

The years following the adoption of armed struggle was characterised by the state
turning to extremely repressive measures. This included listings, bannings and
banishments, with many in the resistance movements going into exile or serving long
periods of incarceration. These draconian measures destroyed personal lives and
decades-old friendships, and cut off activists from their mass base. Talented people
were rendered redundant, made to mark time as the years ticked by and memories of
their exploits and leadership faded. Bannings allowed the government to circumvent
the legal process. Anyone could be banned for promoting the aims of communism

47  Meer, *Fortunate Man*, p 225
48  Meer, *Fortunate Man*, pp 223-224
which was so widely defined that even a staunch Gandhian like Monty was served with successive banning orders.

For most of the years from 1952 to 1973, he was either a prisoner awaiting trial, a detainee, “on the run”, or a banned person. He was served with a five-year banning order from 1963 to 1968 which, on expiry, was extended to 30 April 1973. The repeated multiple banning of leaders muted the effectiveness of organisations such as the ANC and NIC. Monty’s ban expired at midnight on 30 April 1973. Much had changed in his absence. The NIC was revived on 25 June 1971 under Mewa Ramgobin. Monty did not play an active role in the NIC until an Anti-SAIC Committee (ASC) was formed in November 1977 with him as chairman and Doctor Goonam as treasurer. The first in what was advertised as a “series of countrywide meetings”, was held on 26 November 1977, with a second meeting on 11 December 1977. Monty was the chief speaker on both occasions. But just as his “Second Coming” was gathering momentum, Doctor G.M. Naicker took ill and died on 12 January 1978.

During his heyday, in Monty’s mind the Passive Resistance Campaign was a re-enactment of the earlier movement of 1913: the Gandhi symbolism, the enthusiasm and the moral triumphalism. Going to jail, reading Gandhi’s autobiography in prison, visiting India, crossing the Transvaal border were all examples of playing out the struggle on Gandhian terms. Some of the tactics of the struggle were adopted after consulting with Gandhi and Nehru, while the language often evoked images of “Indian national identity with South African belonging”. But 1946-1948 was a different political terrain, and the movement made little impact on the government. The earlier strategy of passive resistance was re-enacted in the 1950s even if instead of “passive” the word “defiance” was used. The 1952 Defiance Campaign targeted laws that the liberation movement selected to defy, much like the Passive Resistance campaign. The 1955 Freedom Charter flowed from this, and the document was a broad statement of ideals, much as in Passive Resistance. Other similar movements of the period had similar defining elements: pass laws, consumer boycotts, anti-removal, and so on.

In a sense, 1946-1948 helped to project the SAIC and with it the ANC as “peaceful” organisations, and this perception survived in the 1950s even as the nature of the “movement” was changing. For most of the 1950s, the strategy was non-violent resistance, and it was largely the crisis in 1960 that tipped the scale in favour of those who said that non-violent forms of resistance were ineffective since the government had closed all avenues of peaceful resistance. When the ANC eventually decided on a limited form of armed resistance (born out of necessity since it was unable to mount an armed rebellion), it did not say that other forms of resistance should disappear. Many of the protagonists (including Mandela) who have written about it have introduced “morality” as an issue – and indeed some diehard Gandhians like Monty may have seen it that way, but it was mainly a question of the most suitable strategy.

Monty’s dilemma raises questions about making moral judgments about the decision to embrace violence as well as essentialising the debate to one of violence and non-violence. Was moral justification needed to disobey an immoral system

50 Leader, 18 November 1977
51 Leader, 16 December 1977
through armed struggle? Do people like Monty and Luthuli hold a higher moral
ground for rejecting violence? Did their failure to publicly condemn those who
embraced violence make them morally culpable? We should not box people neatly
into absolute categories such as “violent” and “non-violent”. Those who found even
this form of struggle objectionable, recoiled and perhaps withdrew, but most
understood the circumstances that made the change in strategy necessary.

Runkle has suggested that violence and non-violence are not always good or
bad either intrinsically or extrinsically and that any action must be “conscientiously
examined” taking into account a “whole complex of circumstances”. He
acknowledges, though, that “feelings, sincere and hypocritical, run so strongly against
violence, [that] a resolve to do this is difficult to arrive at and to carry out”.53 But did
Monty’s kind of politics disappear entirely? Some, like Gay W. Seidman and Stephen
Zunes, among others, suggest that it was not the armed struggle that ultimately forced
the apartheid state to the negotiating table, but international pressure as well as new
modes of non-violent resistance by black South Africans, such as mobilising students
and communities to make apartheid ungovernable.54 To some this may not be totally
convincing because it glosses over the strategy of making townships ungovernable, a
strategy that included the gruesome act of necklacing collaborators.

This form of resistance emerged in the 1970s and climaxed in the mid-1980s.
The involvement of masses of people in opposition to the structures of apartheid was a
form of resistance Monty had always advocated. Monty would have been horrified by
the necklacing of collaborators. The international media latched onto it with the help
of the apartheid regime, but it was a very small part of the resistance. The more
significant was the resurgence of communities, the kind that Monty would have loved
in the 1940s and 1950s.

Abstract

This article focuses on key moments in the life of Doctor G.M. “Monty” Naicker
(1911-1978), an Edinburgh-educated medical doctor and contemporary of Yusuf
Dadoo, who displaced moderate elements in Indian politics in South Africa when he
became president of the Natal Indian Congress 1946. Having taken control of Indian
politics, Monty adopted Mohandas K. Gandhi’s principles of passive resistance in
protesting the segregationist land legislation from 1946-1948. Through the 1950s he
remained committed to non-violent resistance as he worked with the African National
Congress (ANC) to forge non-racial resistance against segregation and apartheid,
which was predicated on and backed up by the use of state-sponsored violence. His
ideas were relevant in the early joint campaigns of the Congresses Alliance, but by
1960 he had to face the fact that the Alliance was contemplating a turn to violence in
the face of state intransigence and increasing brutality. While many of his comrades
chose to go the way of armed struggle, Monty remained committed to non-violent
resistance. This article examines the dilemma facing activists such as Monty Naicker

of Non-Violent Action in the Downfall of Apartheid”, The Journal of Modern African Studies,
37, 1, 1999, pp 137-169

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by examining two key moments in his political life, the Passive Resistance Campaign of 1946-1948 and debates around the ANC’s turn to armed struggle in 1960.

**Opsomming**

**Monty ... Ontmoet Gandhi ... Ontmoet Mandela:**

*Die Dilemma van Nie-Gewelddadige Weerstandiges in Suid-Afrika, 1940-1960*

Hierdie artikel fokus op sleuteloomblikke in die lewe van dokter G.M. “Monty” Naicker (1911-1978), ’n mediese dokter wat in Edinburgh opgelei is en ’n tydgenoot was van Yusuf Dadoo, en wat gematigde elemente in Indiese politiek in Suid-Afrika vervang het toe hy in 1946 president van die Natal Indian Congress geword het. Nadat hy beheer van Indiese politiek in die land oorgeneem het, het Monty die beginsels van passiewe weerstand van Mohandas K. Gandhi aangeneem in die protes teen segregasiesionistiese wetgewing van 1946 tot 1948. Gedurende die 1950’s het hy tot vreedsame protes verbind gebly in sy samewerking met die African National Congress (ANC) om nie-rassige weerstand teen segregasie en apartheid te bied. Die optrede is met staatsondersteunde geweld begroet. Sy idees was relevant in die vroeë gesamentlike veldtogte van die Congresses Alliance, maar teen 1960 het hierdie alliansie oorweg om na gewelddadige optrede oor te gaan weens die staat se onversetlike houding en toenemende brutaliteit. Terwyl baie van sy kamerade verkies het om na gewapende geweld oor te gaan, het Monty tot vreedsame weerstand verbonde gebly. Hierdie artikel ondersoek die dilemma wat aktiviste soos Monty Naicker in die gesig gestaar het, deur twee sleuteloomblikke in sy politieke lewe, naamlik die Passiewe Weerstandsveldtog van 1946-1948 en die debatte oor die ANC se oorgang na gewapende stryd in 1960, te bestudeer.

**Keywords**

A.I. Kajee; African National Congress (ANC); apartheid; armed struggle; Dadoo; Defiance Campaign; Doctor Goonam; D.F. Malan; Freedom Charter; Gandhi; Indians; Mandela; Michael Scott; Monty Naicker; Natal Indian Congress; non-violence; passive resistance; segregation; South Africa; Treason Trial.

**Sleutelwoorde**

A.I. Kajee; African National Congress (ANC); apartheid; Dadoo; Doctor Goonam; D.F. Malan; *Freedom Charter*; Gandhi; gewapende stryd; Hoogverraadverhoor; Indiërs; Mandela; Michael Scott; Monty Naicker; Natal Indian Congress; passiewe weerstand; segregasie; Suid-Afrika; vreedsaam; Weerstandsveldtog.